

**City of Farmington**  
**Year 3 Annual Action Plan**  
**October 1, 2006 - September 30, 2007**

**Part One: Executive Summary**

The City of Farmington is entitled under a formula allocation to receive Community Development Block Grant (CDBG) funding from the US Department of Housing and Urban Development (HUD). On August 10, 2004, the City adopted a Consolidated Plan that identified community needs, goals, and objectives. Included in the Consolidated Plan is a 5-year Strategic Plan to address the City's priority needs. An Action Plan identifies and prioritizes key information on community development needs and lists proposed projects and their annual budgets. This Annual Action Plan is for Year 3 of the Consolidated Plan.

**Part Two: Available Funds**

Federal Resources: HUD has posted the Community Development Block Grant entitlement estimate for the City of Farmington, \$445,102.

State Resources: 4-Winds Recovery Center Pass through Grant \$300,000 (continuing,) MFA grants to Affordable Housing Alliance (\$16,000) and to Family Crisis Center

County Resources: San Juan County supports community service agencies to benefit the community. The following table details the proposed San Juan County fiscal year 2007 proposed budget.

Table 1

<b>San Juan County Proposed 2007 Community Service Budget</b>	
Agency	
Red Apple Transit	\$24,964
Metropolitan Planning Organization (MPO)	\$5,193
San Juan Economic Development	\$34,580
Farmington Inter-Tribal Indian Organization	\$10,000
San Juan Historical Society	\$1,000
Shiprock Chapter - recreational activities	\$5,000
Aztec Boys & Girls Club	\$5,000
Bloomfield Boys & Girls Club	\$5,000
Farmington Boys & Girls Club	\$15,000
Kirtland Youth Association	\$5,000
Soil & Water Conservation	\$10,000
Aztec Senior Citizens	\$4,500
Bloomfield Senior Citizens	\$4,500
Farmington Senior Citizens	\$4,500
Blanco Senior Citizens	\$11,000
Lower Valley Senior Citizens	\$8,500
Navajo Senior Citizens (17 centers)	\$51,000
People Assisting The Homeless (PATH)	\$5,000
Detox Services - Non Indigent	\$12,000
Project Graduation	\$6,000
Frontline Mission	\$5,000
Totah Behavioral Health	\$100,000
Adult Drug Court - IHC Fund 220	\$20,000
<b>Total</b>	<b>\$ 352,737</b>

**City Resources:** The City of Farmington supports Community Service Agencies through service contracts to benefit the community. Table 2 details the Farmington fiscal year 2007 adopted budget for Community Services.

Table 2

<b>City of Farmington Proposed 2007 Community Service Budget</b>	
Agency	
Family Crisis Center	\$12,000
PATH	\$15,000
Childhaven	\$24,000
Northwest NM Seniors	\$1,400
Farmington Intertribal	\$165,000
Four Winds Addiction	\$573,600
Presbyterian Medical	\$13,800
The Roof	\$60,000
Totah Behavioral Health	\$100,000
<b>Total</b>	<b>\$964,800</b>

### Part Three: Summary of Priorities and Objectives

All Action Plan programs are based upon objectives developed through public input during the creation of the Consolidated Plan. Specific objectives prioritized in the Consolidated Plan are identified with each Action Plan project. All Consolidated Plan objectives are consistent with national HUD objectives. Table 3 lists the projects, priorities, objectives, and targeted clients for Year 3. The Objectives are references to the Objectives in the adopted City of Farmington Consolidated Plan.

Table 3: Year 3 Project Priorities and Objectives Summary

<b>Project</b>	<b>Priority</b>	<b>Objectives</b>	<b>Clients</b>
B	Community Center – Sycamore Park	F.1, F.8, F.9	Low- and moderate-income neighborhood.
C	Pedestrian Transportation Infrastructure - Sidewalks	F.13.2 & 4	Those needing accessible and safe walks to school, work, and services.
E	Transitional Housing Facilities: Residential Treatment Center	E.1.2	Homeless population, recovering substance abuse population.
F	Blight Removal	F.12.2-4	Low and moderate income neighborhoods and the Down Town Business Association
H	Elderly and Disabled Homemaking Services	E.7.1	Frail elderly and disabled.
I	Affordable Housing – Emergency Rental Assistance	E.3.1-3	Multi-cultural population that is homeless or at risk of becoming homeless.
J	Home Buyer Education Program	C.1, C.3, D1, D4	Low and moderate-income household first-time homebuyers.
L	Single Parent Family Child Care Assistance	E.9.4	Single parent families with low to moderate income who are engaging in work and/or education

## **Part Four: Expenditure Limits**

The Year 3 Annual Action Plan complies with the expenditure limits established by HUD.

**Administrative Cap** - The maximum 20% administrative cap will not be exceeded. HUD has projected the formula grant amount to be \$445,102. The proposed Year 3 Annual Action Plan administrative budget is **\$75,352**, which is less than the 20% cap of \$89,020.40.

**Service Cap** - The maximum 15% service cap will not be exceeded. HUD has projected the formula grant amount to be \$445,102. The proposed Year 3 Annual Action Plan service budget percentage is just under 15%. If the final grant amount is changed then the budget for the public service project will be adjusted to meet the 15% cap.

**Low/Mod Benefit** – Excluding administrative costs, 98.65% of the grant funds will be spent either on projects designed to benefit targeted low income neighborhoods, or specifically on clientele with incomes less than 80% of the median family income. The funds not specifically targeted on Low/Mod (\$5,000 or 1.35%) are proposed for Homebuyer Education which is offered to the community at large.

## **Part Five: Mapping 91.220 (d)**

Included with the Year 3 Annual Action Plan is the map that depicts the areas of low and moderate-income neighborhoods, which are targeted for programs and services. This map was created through the U.S. Census Bureau's web site.

## **Part Six: Homeless and Other Special Needs Activities 91.220(e)**

The Year 3 Annual Action Plan specifically addresses the homeless and those with special needs with two projects. These programs are: E - the Transitional Shelter Residential Recovery Center TBHA (installment/rehab); and I - the Emergency Rental Program. These programs help the homeless, those who are in need of counseling and a structured residential setting, and help to keep people from becoming homeless.

## **Part Seven: Other Actions 91.220(f)**

The Year 2 Annual Action Plan cited the Home Accessibility Improvement and Lead-Based Paint Testing Projects. However, the Home Accessibility project was canceled because no subrecipient was found to run the program. No rehabilitation projects are proposed for the Year 3 Annual Action Plan so the Lead-Based Paint Testing is not required.

## **Part Eight: Monitoring 91.230**

- All planned programs include monitoring methods and/or goals in the HUD Table 3 descriptions.
- The City of Farmington will create a first and third quarter Action Plan Assessment to gauge the progress of the individual projects both for the timely expenditure of funds and for the project accomplishments.
- The City of Farmington will continue to improve the timeliness of drawdowns and expenditures to meet the 1.5 carryover standard.
- The City of Farmington will continue to monitor its subrecipients with the use of expenditure reports, accomplishment data, and onsite inspections as necessary.

## Part Nine: Public Participation

All applicable citizen participation requirements have been met or exceeded for this process. The City of Farmington presented the Year 3 Projects, Goals, and Priorities document at an advertised public open forum, on May 1, 2006 and to the City Council Work Session, on May 2, 2006, to solicit public input and project guidance. The Year 3 Projects, Goals, and Priorities document was the basis for choosing the number and type of projects to be conducted. The Year 3 Annual Action Plan was made available to the public for review on July 11, 2006 and a public hearing was held with the City Council on July 25, 2006 for adoption by Resolution.

The public hearing for the Year 3 Annual Action Plan was noticed as required by the City of Farmington Public Participation Plan. All public comments received are attached as an appendix. The opportunity for language, hearing, and accessibility assistance was part of the public notification and the Year 3 Annual Action Plan was available for public review at the Public Library, City Clerk, Community Development Department, and was posted on the City web page. Copies of the public hearing notices are included.

**A summary of public comments will be attached to the final report.**

## Part Ten: Community Profile

**Population increase** - The pace of population growth in San Juan County was 24.2% during the 1990's increasing from 91,605 to 113,801 persons, outpacing 12.5% growth seen during the 1980's. Farmington's population grew by 11.3% during the 1990's increasing from 33,997 to 37,844 persons, a significant increase over the 0.4% growth seen in the 1980's. The proportion of the county population living in Farmington decreased from 40.1% in 1980 to 33.3% by 2000. San Juan County, the Metropolitan Statistical Area, and the City of Farmington have seen continued growth since 2000.

Table 4 below shows population estimates for the State, Albuquerque, Santa Fe, Las Cruces, and Farmington. The highest annual percentage rates of growth are in bold. Farmington had the highest rates of growth from July 2000 to July 2001 and from July 2001 to July 2002.

Table 4

Population Percentage Growth of MSA's and State							
New Mexico Metropolitan Statistical Areas, 2000 to 2005							
	July 1, 2005 p/	July 1, 2004 r/	July 1, 2003 r/	July 1, 2002 r/	July 1, 2001 r/	July 1, 2000 r/	Census
Area	Estimate	Estimate	Estimate	Estimate	Estimate	Estimate	2000
<b>New Mexico</b>	1,928,384	1,903,006	1,879,252	1,855,400	1,832,608	1,821,526	1,819,046
	1.33%	1.26%	1.29%	1.24%	0.61%		
<b>Albuquerque MSA</b>	797,940	781,380	766,806	753,410	739,463	731,611	729,649
% Increase	<b>2.12%</b>	<b>1.90%</b>	1.78%	1.89%	1.07%		
<b>Las Cruces MSA</b>	189,444	185,524	182,539	178,556	176,598	174,989	174,682
% Increase	2.11%	1.64%	<b>2.23%</b>	1.11%	0.92%		
<b>Santa Fe MSA</b>	140,855	139,166	137,212	134,844	131,800	129,813	129,292
% Increase	1.21%	1.42%	1.76%	2.31%	1.53%		
<b>Farmington MSA</b>	126,208	124,196	122,339	119,947	116,180	114,228	113,801
% Increase	1.62%	1.52%	1.99%	<b>3.24%</b>	<b>1.71%</b>		

p/ Preliminary.

r/ Revised.

Source: U.S. Dept. Of Commerce, Bureau of the Census, Population Estimates Program, Population Division.

Source: Bureau of Business and Economic Research, University of New Mexico.

Data released March 16, 2006.

Table prepared by: City of Farmington, CDBG

Table 5 shows the numeric and percent changes in population from April 1, 2000 to July 2005. Farmington's MSA showed the highest rate of growth.

Table 5

<b>Total Population Estimates and Population Change</b>				
<b>New Mexico Metropolitan Statistical Areas, 2000 to 2005</b>				
<b>April 1, 2000 to July 1, 2005</b>				
<b>County</b>	<b>April 1, 2000 r/ Population Estimates Base</b>	<b>July 1, 2005 p/ Estimate</b>	<b>Numeric Change</b>	<b>Percent Change</b>
New Mexico	1,819,046	1,928,384	109,338	6.0
Metro Portion	1,147,424	1,254,447	107,023	9.3
Albuquerque MSA	729,653	797,940	68,287	9.4
Farmington MSA	113,801	126,208	12,407	<b>10.9</b>
Las Cruces MSA	174,682	189,444	14,762	8.5
Santa Fe MSA	129,288	140,855	11,567	8.9
Nonmetro Portion	671,622	673,937	2,315	0.3

p/ Preliminary.

r/ Revised.

Source: U.S. Dept. Of Commerce, Bureau of the Census, Population Estimates Program, Population Division.

Data released March 16, 2006.

Table prepared by: Bureau of Business and Economic Research, University of New Mexico.

### **Population by Race and Ethnicity**

The 2000 racial composition of the Four Corners Region (FCR) is characterized by a large concentration of Native Americans accounting for 43.5% of the region population or 217,348 persons in 2000. This contrasts with the four-corner states' concentration of 3.7% or New Mexico's at 9.5%. In 2000, San Juan County's population had 37% and Farmington had 6,289 or 16.7% Native Americans. The FCR and Farmington had a low representation of Black, Asian and Pacific Islanders, at only 1.3% of Farmington's population. While 42% of New Mexicans claim Hispanic origin, only 15% of the FCR and San Juan County do so, while Farmington's population was 17.7% Hispanic. The balance of the Farmington population is White, representing 26,537 persons or 71% of the city's population, of which 23,436 are Anglos.

### **Employment**

The University of New Mexico Bureau of Business and Economic Research (BBER) publishes data on employment in Farmington's Metropolitan Statistical Area. Figure 1 below shows the total labor force, employed, unemployed and the percentage of unemployment from 2000 to 2005. From 2001 to 2003, employment was flat while the labor force increased, resulting in higher unemployment, 6.8%. Between 2003 and 2005, both the labor force and the employed increased, and unemployment declined to 5.5%. Table 6 below compares the 2005 employment data with the State and other New Mexico MSA's. Farmington's 5.5% unemployment rate is higher than the state average and all of the other MSA's, except Las Cruces.

Figure1

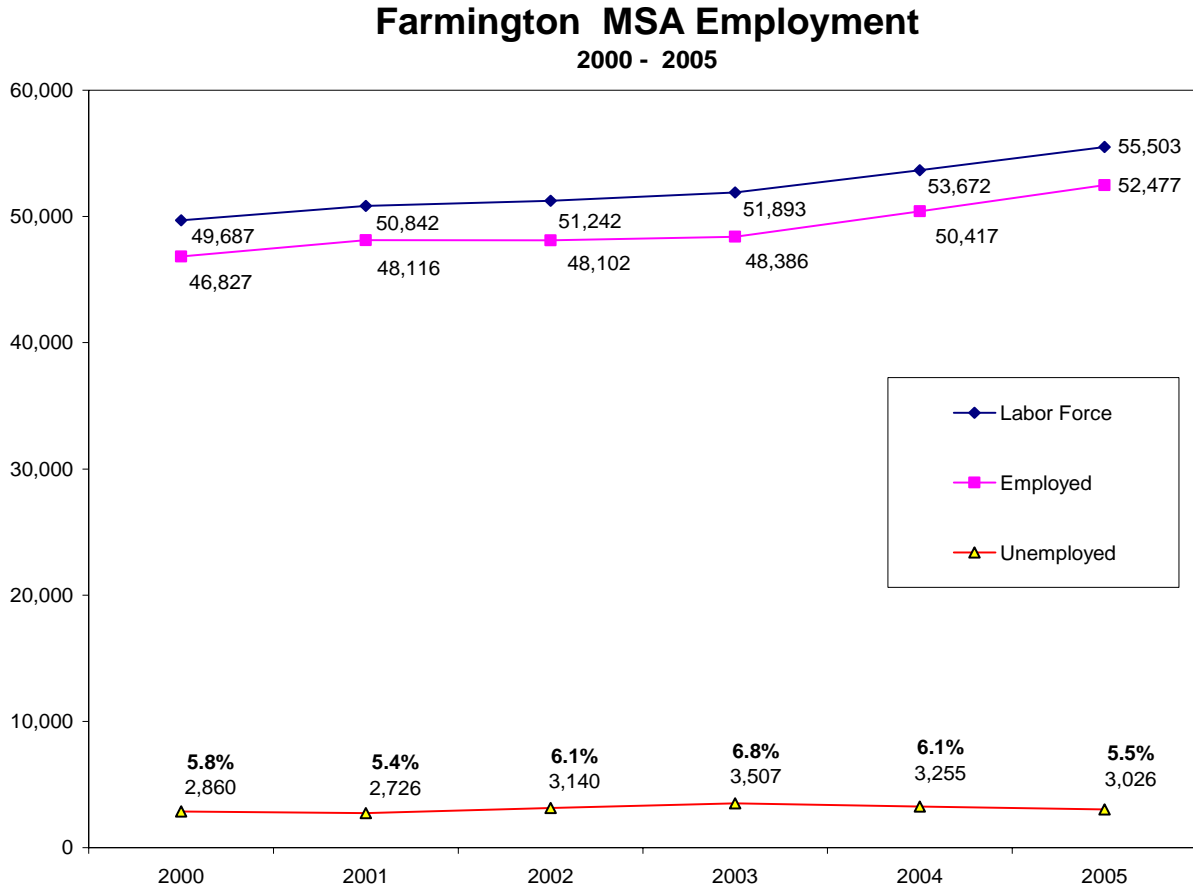


Table 6

<b>2005 Civilian Labor Force, by Metropolitan and Nonmetropolitan Portions (Annual Averages)*,</b>					
<b>Area</b>	<b>Civilian</b>		<b>Unemployment</b>		
	<b>Labor Force</b>	<b>Employment</b>	<b>Number</b>	<b>Rate (%)</b>	
Metropolitan Portion	619,955	589,108	30,847	5.0	
Albuquerque MSA	399,956	380,354	19,602	4.9	
Farmington MSA	55,503	52,477	3,026	5.5	
Las Cruces MSA	86,600	81,594	5,006	5.8	
Santa Fe MSA	77,896	74,683	3,213	4.1	
Nonmetropolitan Portion	315,933	297,616	18,317	5.8	
New Mexico	935,888	886,724	49,164	5.3	
* Detail may not add to total because of rounding. p/ Preliminary. Source: New Mexico Department of Labor, Economic Research and Analysis Bureau, Table A. Released 2/28/06.					

## Wages

BBER publishes data on wages in Farmington's Metropolitan Statistical Area. Table 7 shows average wages from 2000 to 2004 and their percent change. Farmington MSA's average wages are generally very close to the state average.

Table 7

<b>Annual Average Wage/Salary per Job, by Metropolitan and Nonmetropolitan Portions, 1990-2004</b>						
	<b>2000</b>	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>% change from 2000 to 2004</b>
Metropolitan Portion	\$28,607	\$29,794	\$30,722	\$31,577	\$32,799	14.65%
Albuquerque MSA	29,836	31,088	31,989	33,017	34,162	14.50%
Farmington MSA	27,410	28,869	29,080	29,999	31,743	15.81%
Las Cruces MSA	23,152	23,509	24,779	25,678	26,694	15.30%
Santa Fe MSA	27,489	29,026	30,558	30,417	31,930	16.16%
Nonmetro Portion	25,169	26,255	27,363	28,003	29,060	15.46%
New Mexico	\$27,567	\$28,718	\$29,689	\$30,467	\$31,640	14.77%
Source: U.S. Department of Commerce, Bureau of Economic Analysis. Data released April 2006. Table prepared by: Bureau of Business and Economic Research, University of New Mexico.						

**Designated HUD Census Block Groups** Farmington has 7 block groups deemed to meet the 51% concentration of low and moderate-income populations in 2000 with the eighth block group (44%) being included due to the top quartile HUD standard. The largest absolute numbers of low and moderate-income populations (block groups 501.1 and 205.4) are excluded from the HUD list due to their lower percentage concentrations, yet they contain 1,933 or 15.6% of the city's low- and moderate-income persons. A second concern is that the HUD methodology splits the downtown redevelopment plan area in two. The recommended expansion to 11 designated block groups exceeded the 8 HUD block group area for total poverty populations by the following numbers: 1,108 more Hispanics, 433 more American Indians, 157 more other race, 33 more two races, and 296 more Whites.

## Housing Sales

Table 8 shows the average residential sales price of single-family homes for San Juan County areas, as provided by the County Assessor's office. The two columns show a significant difference in the average sales price when considering mobile home sales. The greatest difference is in the outside municipal boundaries row. Farmington has the least change in average sales price when including mobile home sales. One interesting fact shown on this table is that the highest average sales price for areas outside of municipal boundaries, \$191,293. This number excludes mobile homes.

Table 8

San Juan County Assessor 2005 Average Residential Sales Price		
Areas	Single Family Residential	
	Excluding Mobile Homes	Including Mobile Homes
Aztec	\$145,652	\$143,102
Bloomfield	\$138,743	\$135,238
Farmington	\$186,780	\$186,111
Outside Municipal Boundaries	\$191,293	\$164,688
Entire County	\$181,156	\$175,102

Table 9 shows the home sales in San Juan County as reported by the San Juan County Board of Realtors. It shows the number of homes sold, the average sales price, and the annual percent increase of price for years 2000 through May 22, 2006. In 2005, both the number of unit sold and the average sales price jumped. The partial data for 2006 percentage increase in price is more in line with the percent increases prior to 2005.

Table 9

San Juan County Board of Realtors Housing Sales Data			
Year	Number of Residential Units Sold	Average Residential Sales Price	Annual Percent Price Change
2000	718	118,217	
2001	843	123,285	4.29%
2002	898	130,075	5.51%
2003	955	141,629	8.88%
2004	974	151,941	7.28%
2005	1,046	174,234	14.67%
2006*	325	186,292	6.92%
Average 2000 through 2005	906	139,897	8.13%
*Through May 22			

## New Housing Permits

Average valuations of new residential permits in the City of Farmington continue to rise. Both the number and valuation for single-family dwellings (SFD) permits in the City of Farmington were up in 2005. The increase in total number of permits, the total valuation of permits, and the average valuation indicates a

booming housing market and strong local economy. The estimated sales value of new single-family residential structures being built is increasing faster than local incomes. There was a 17.49% increase in the estimated value of new homes constructed between 2004 and 2005 and only a 15.81% increase in incomes in the Farmington MSA from 2000 to 2004. Income levels for 2005 are not yet available for a direct comparison; however, the average estimated price of new construction is outpacing the median family income. (Reference: the City of Farmington Analysis of Impediments Pages 7 and 8.) Table 10 summarizes the City of Farmington single family dwelling building permit valuation data for 2004 and 2005.

Table 10

<b>City of Farmington</b>		<b>2004 -</b>	
<b>2005 Single Family Dwelling Permit Data Summary</b>			
	<b>2004</b>	<b>2005</b>	
Number of SFD Permits Issued	192	260	
Average Estimated Sales Valuation (\$140 per Sqft)	\$297,228	\$349,221	
Percent Chang in Average Estimated Sales Valuation from 2004 to 2005		<b>17.49%</b>	
City of Farmington Building Permit Data			

### Rental Housing Market Survey

Table 11 shows the results of the April 2006 Rental Survey. Data was collected every day in the month of April from the Farmington Daily Times classified ads. The ads rarely provided information on the location of the rental unit so all data was collected: therefore, this information best describes the rental costs for the Farmington Metropolitan Statistical Area.

Table 11

<b>Month of April 2006 Units For Rent Advertised in the Farmington Daily Times</b>						
			<b># for rent</b>	<b>Average Rent</b>	<b>Low Rent</b>	<b>High Rent</b>
Rooms for Rent			6	\$440	\$300	\$550
Apartments Furnished			7	\$551	\$475	\$790
Apartments Unfurnished			21	\$545	\$430	\$1,095
Townhomes/Condos/Duplex			9	\$838	\$450	\$1,150
Houses Furnished			4	\$973	\$600	\$1,200
Houses Unfurnished			42	\$888	\$425	\$2,000
Mobile Homes Furnished			6	\$632	\$200	\$400
Mobile Homes Unfurnished			20	\$610	\$350	\$1,200
			<b>Total</b>	<b>Average</b>	<b>Overall Low</b>	<b>Overall High</b>
			115	\$684	\$200	\$2,000

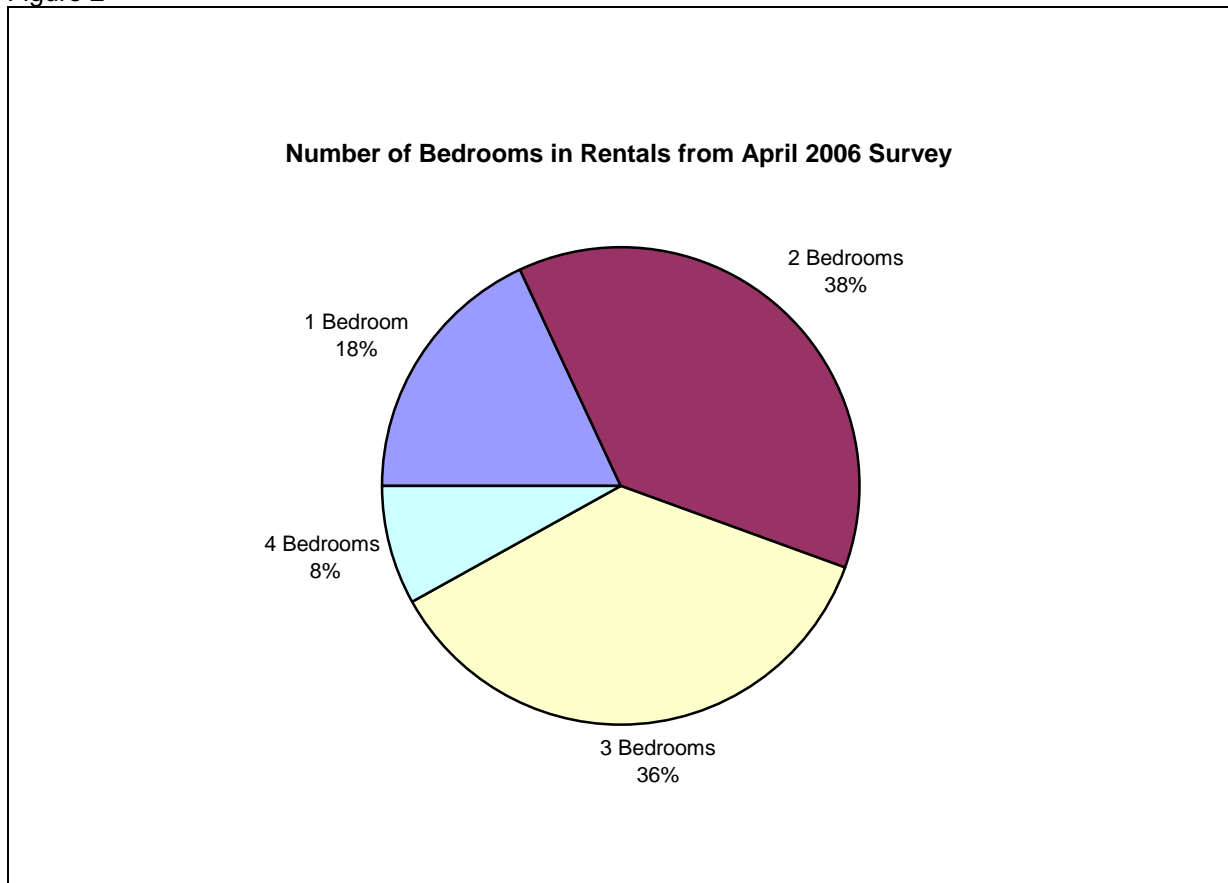
Table 12 shows 2004 and 2006 rental survey data collected from the Farmington Daily Times classified section. The average cost of housing is shown by number of bedrooms. Something that stands out is the low percentage increase in price of 2-bedroom units compare to 1 and 3-bedroom units. No data was collected in 2004 on 4-bedroom units.

Table 12

2004- 2006 Rental Cost Survey - Farmington Daily Times				
	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
	Average \$	Average \$	Average \$	Average \$
2006 Data	\$514	\$596	\$868	\$1,068
2004 Data	\$448	\$569	\$761	no data
<b>Percent Increase</b>	<b>14.83%</b>	<b>4.67%</b>	<b>14.06%</b>	

Figure 2 shows the mix of the number of bedrooms in the available rentals in the April 2006 survey.

Figure 2



### Fair Housing

The City of Farmington completed its Analysis of Impediments to Fair Housing (AI). An addendum to the AI was made in response to the Commission on Civil Rights' Farmington Report 30 Years Later. These documents are available through the City of Farmington Community Development Department and have been submitted to HUD's Albuquerque Field Office.

### Summary of the Addendum to the AI

The housing section of Farmington Report: Civil Rights for Native Americans 30 Years Later, cites three main issues of concern: housing conditions and the lack of indoor plumbing, overcrowding, and discrimination.

While the lack of indoor plumbing may still be an issue on the Navajo Reservation, the number of homes within the City of Farmington is very small and represents a very small percentage of the overall homes.

The issue of overcrowding is a more significant issue. There were 13.3% of the American Indians in Farmington living in severely overcrowded conditions in 2000. Even if differences in culture are accounted for, Farmington's Consolidated Plan's section on Overcrowding shows that economics are related to the issue of overcrowding.

Because the 30 Years Later Report cited information from the Urban Institute's study on housing discrimination on American Indians, the City of Farmington did a more thorough review of the information in the report. The report shows that housing discrimination is an issue within New Mexico. In the Urban Institute's report, Discrimination in Metropolitan Housing Markets Phase 3, New Mexico showed a higher incidence of housing discrimination than the two other tested states. In the key tested category of housing availability, 7.6% of Native Americans were discriminated against in New Mexico. The overall incidence of housing discrimination in New Mexico fell between 8.6% and 19%.

Farmington's Citizen Survey on discrimination provided an 8.8% response to the broad question: "Have you ever experienced barriers to renting or buying a home because of race, color, national origin, religion, family status, gender, disability, or sexual orientation?" The relatively low percentage reporting any discrimination indicates Farmington has fewer barriers than existed 30 years ago.

The Urban Institute's report on New Mexico and Farmington's survey shows the need for continued vigilance and public education for both housing providers and consumers.

## **Special Populations**

### **Homeless Survey**

The Farmington survey of homeless and at-risk emergency shelters and transitional housing carried out Wednesday evening February 4, 2004 identified 43 parents, 112 youth and 104 individuals served with 12 persons turned away for lack of facilities. The inventory identified 124 persons at the Daily Bread. The sum of these numbers equals 394 persons. In addition, the Affordable Housing Alliance (AHA) case management files for 2003 cited 244 clients as household heads, while 351 were individuals. Substance abuse agencies estimate that the Farmington community contains 500-700 homeless street inebriates. A very rough estimate of the homeless and at-risk population yields about 1,120 persons or 3% of the city's 2000 population. A significant percentage of this population is Navajo.

### **Assisted Housing**

Assisted housing opportunities for Farmington's special populations are deemed less than satisfactory. The most significant housing needs identified in the Consolidated Plan were transitional housing and supportive services for victims of domestic violence; transitional housing for the mentally ill, substance abusers and dually diagnosed populations; and to a lesser degree additions to emergency shelter facilities. Permanent housing and supportive services for dually diagnosed/substance abusers/mentally ill populations and persons with HIV/AIDS were listed as the third most urgent activity to undertake and transitional housing for youth was considered the fourth most critical activity. The City is constructing a new 80-bed facility, the Roof, to house transients in need of shelter during the winter months.

### **HIV / AIDS**

Persons diagnosed with the HIV/AIDS have increased from a rate of 2.4 per 100,000 population in 1994 to a rate of 10.3 (or 34 persons) in 2000. San Juan County's 2004 estimate is 47 active cases. Behavioral risk factors indicate the odds of contracting HIV/AIDS by heterosexual activity in San Juan County are 18% compared to 8% statewide. The leading concern for service providers is inadequate housing assistance.

### **Persons with Mental Illness**

Data provided by the homeless survey, Four-Winds Recovery Center, Totah BHA, the Veterans Counseling Center, and Adult and Juvenile Drug Court programs regarding substance abuse and mental illness, yields a population over 1,000 persons. The San Juan County Annual Health Profile identified 268 confirmed cases of child abuse/neglect and 15 cases of adult abuse/neglect in year 2000. San Juan County Law Enforcement reported 1,024 domestic violence related calls in 2003 with a total of 565 arrests. San Juan Regional Medical Center (SJRMC) hospitalization discharges for 2002 included: 458 mental diseases, 359 diseases of the nervous system, and 181 alcohol and drug abuse. Mental diseases

represented 10% of all child hospitalization discharges in San Juan County in 1999 and 15% of all youth discharges. San Juan County had a suicide rate of 18.1 per 100,000 in 2000 and a rate of 15 per 100,000 for 16-19 year olds.

### **Persons with Physical, Mental and Developmental Disabilities**

In 2000 there were 10,333 persons with disabilities in Farmington or 30% of the total population, including: 504 persons with self-care disabilities, 2,542 persons with physical disabilities, 1,535 persons with sensory disabilities, 2,260 persons with employment disabilities, and 1,864 persons with go-outside-the-home disabilities. ARC indicates that the Four Corner's rate for fetal alcohol syndrome (FAS) is close to the highest in the nation and that traumatic brain injury, which is mostly related to DWI and child abuse causes, is a significant concern. In 2003, the San Juan Center for Independence (SJCI) provided disability services to a total population of 467. The Division of Vocational Rehabilitation (DVR) worked with 331 people in San Juan County this last fiscal year, 2003, with 52 clients known to be working. The population with disabilities by 2008 is forecast to reach 13,243 representing an additional 2,910 disabled persons since 2000. Comparing the available service information with estimates of the disabled population generated by the 2000 census indicates that self-care disabilities alone in 2000 exceeded service slots provided by San Juan Center for Independence in 2004.

### **Elderly and the Frail Elderly**

The elderly population is forecasted to be 4,612 persons by 2008, an increase of 15%, without including any in-migration estimate. The Farmington 2000 population over 57 years of age was comprised of 5,537 Whites, followed by Hispanics (627), Native Americans (371) and Other Races (361) with women representing a majority. In 2000, 26% of Farmington's elderly population was living alone, comprising 1,067 persons. Those elderly living alone represented 176 of the 275 total poverty status elderly in 2000. The elderly represented 74% of all self-care disabilities in 2000 and 2,962 or 73% of all elderly declared they were living with some sort of disability. The SJRMC surveyed 244 Farmington elderly residents in 2004. The top unmet needs listed included prescription medications (56), vision services (57) and dental health services (30).

### **Children and Youth Status**

Youth problems include poverty, substance abuse concerns, domestic violence, and unwed mother trends.

### **Childbirth and Prenatal Care**

San Juan County had the highest birth rate in New Mexico in 2003 and has been among the leading birth rate counties in the state for years. The percentage of live births to single mothers in San Juan County was 50.7% in 2000. In San Juan County, 61.4% of all prenatal care was deemed less than adequate in 2000, compared with 26% nationally and 41% for New Mexico.

### **Poverty Status**

Farmington registered 1,328 families or 12.9% of all families with incomes below the poverty level in 1999. For those families below the poverty level in Farmington, 842 or 67% were in single parent families. The proportion of families below the poverty level was: 5.6% of all married couple families, 37% of single male-headed families with related children, and 49% of all single female-headed families with related children. Poverty status by race in 1999 was as follows: 10.5% White, 15.6% Black, 32.2% Native American, 26.7% other race, and 28.4% were two or more races. In addition, 23.6% of persons in poverty are Hispanic who tend to self-reference as "other race" and "two or more" races. Of the 2,474 children identified as living below the poverty level there are: 1,026 or 41.3% Whites, 5 or 0.2% Blacks, 856 or 34.4% Native Americans, 420 or 16.9% Other Race, and 167 or 6.7% Two or More Races. Of this population, 741 or 29.8% of the children are of Hispanic heritage.

## **Part Eleven: Project Summaries**

Table 13 lists the projects and budget for the 2005-2006 fiscal year. A full description of each project follows the summary table.

Table 13

<b>Action Plan Budgets Year 1, 2, Proposed Year 3</b>					
	<b>Projects</b>	<b>Public Service Project</b>	<b>Year 1 Budget</b>	<b>Year 2 Budget</b>	<b>Proposed Year 3 Budget</b>
A	Homeless Shelter Facility The Roof		\$140,000	\$100,000	
A	Homeless Shelter Planning The Roof		\$50,000		
B/ FFY 3 - 1	Multipurpose Neighborhood Center Sycamore Park		\$50,000	\$150,000	<b>\$150,000</b>
C/ FFY 3 - 2	Pedestrian Transportation Infrastructure		\$25,000	\$25,000	<b>\$35,000</b>
D	Accessible Housing for the Elderly and Disabled		\$35,000	\$10,000	
E/ FFY 3 - 3	Transitional Housing Facilities: Operations		\$56,000	\$38,000	<b>\$30,000</b>
	Design				<b>\$30,000</b>
	Construction				<b>\$33,000</b>
F/ FFY 3 - 4	Blight Removal			\$10,000	<b>\$25,000</b>
G	Lead-Based Paint Inspections in Residences		\$5,000	\$5,000	
H/ FFY 3 - 5	Elderly and Disabled Homemaking Services	X	\$15,000	\$15,000	<b>\$15,000</b>
I/ FFY 3 - 6	Affordable Housing – Emergency Rental Assistance	X	\$15,000	\$15,000	<b>\$26,750</b>
J/ FFY 3 - 7	Home Buyer Education Program	X		\$11,000	<b>\$5,000</b>
K	Transportation Services for Youth		\$25,000	\$25,000	
L/ FFY 3 - 8	Single Parent Family Child Care Assistance	X		\$11,000	<b>\$20,000</b>
	Planning and Administration		\$104,000	\$78,433	<b>\$75,352</b>
	Percent of Administration Budget		20.00%	15.90%	16.93%
	Public Service % (Max 15%)				<b>14.997%</b>
	Totals		\$520,000	\$493,433	<b>\$445,102</b>

**Table 3  
Consolidated Plan Listing of Projects**

**Annual Action Plan Projects: FFY 3 - 1**

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**Applicant's Name:** City of Farmington Neighborhood Center

**Priority Need:** Public Facility: The citizen and agency surveys identified the general lack of services and their associated need for facilities as the highest priority area for public improvements to be met with a multipurpose facility.

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**Project Title:** Multipurpose Neighborhood Center

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**Project Description:**

Construction of a Multipurpose Community Center in Sycamore Park. Facility planning and design activities have begun. The focus of the facility will be to establish multiple uses to serve all age groups of the neighborhood. This is anticipated to include space for delivery of social services particularly relevant to low and moderate-income clientele such as job referral and training services, adult education, childcare, public safety, income support programs, and youth services (all deemed important within the Citizen Survey). In addition, the facility is anticipated to provide youth recreational facilities, and community gathering activities.

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**Location:**

The chosen site location is in Sycamore Park at the corner of Sycamore Ave and Graham Rd south of Murray Drive.

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Objective Number F1, F8, F9	Project ID 2006 - 1
HUD Matrix Code	CDBG Citation 570.208.a.1.ii
Type of Recipient	CDBG National Objective Low-Moderate Income Clientele
Start Date 10/01/2006	Completion Date 09/30/2007
Performance Indicator Project completion	Annual Units
Local ID FFY 3 - 1	Units Upon Completion 1

**Funding Sources:**

CDBG	\$195,000
ESG	
HOME	
HOPWA	
Total Formula	
Prior Year Funds	\$50,000
Assisted Housing	
PHA	
Other Funding	\$35,000 Land Est.
Total	\$280,000

The primary purpose of the project is to help:  the Homeless  Persons with HIV/AIDS  Persons with Disabilities

Benefiting Population - The demographics block groups associated with the service area of this facility are currently anticipated to include census block groups 1.00.1, 1.00.2, 1.00.3, 1.00.4, and 1.00.5. These block groups represent an area that is generally within one mile of the proposed facility from the edge of the block group, assuming the Sycamore Park location is selected as the site. This service district has a low- and moderate-income population concentration of 50.4%, significantly above the Farmington threshold of 44.3% low/mod population concentration for HUD funding.

Monitoring and Evaluation - Satisfactory completion of the community center within the life of the Consolidated Plan.

**Table 3  
Consolidated Plan Listing of Projects**

**Annual Action Plan Projects: FFY 3 - 2**

**Applicant's Name:** City of Farmington

**Priority Need:** Transportation Infrastructure – Pedestrian Improvements: agency and citizen surveys ranked transportation infrastructure as the leading infrastructure needing improvements.

**Project Title:** Pedestrian Transportation Infrastructure - Sidewalks

**Project Description:**

Improvements to sidewalks, street crossings and signage, bicycle paths and storage, street lighting and removal of ADA impediments. Each year, Community Development staff shall identify and fund projects that support strategic enhancement within the low and moderate-income neighborhoods to provided pedestrian connections to jobs and services.

**Location:**

The chosen site location is in the neighborhood surrounding Sycamore Park at the corner of Sycamore Ave and Graham Rd south of Murray Drive. A number of priority pedestrian project areas have been identified in this neighborhood. City of Farmington contractors will construct the sidewalks in phases as funding permits.

Objective Number F13	Project ID 2006 - 2
HUD Matrix Code	CDBG Citation 570.208.a.1.ii
Type of Recipient	CDBG National Objective Low-Moderate Income Neighborhoods
Start Date 10/01/2006	Completion Date 09/30/2007
Performance Indicator	Annual Units
Local ID FFY 3 - 2	Units Upon Completion

**Funding Sources:**

CDBG	\$35,000
ESG	
HOME	
HOPWA	
Total Formula	
Prior Year Funds	\$105,000 Spent
Assisted Housing	
PHA	
Other Funding	City design costs
Total	\$35,000

The primary purpose of the project is to help:  the Homeless  Persons with HIV/AIDS  Persons with Disabilities

Benefiting Population - The demographics block groups associated with the service area of this facility are currently anticipated to include census block groups 1.00.1, 1.00.2, 1.00.3, 1.00.4, and 1.00.5. These block groups represent an area that is generally within one mile of the proposed facility from the edge of the block group, assuming the Sycamore Park location is selected as the site. This service district has a low- and moderate-income population concentration of 50.4%, significantly above the Farmington threshold of 44.3% low/mod population concentration for HUD funding.

Monitoring and Evaluation – Completion of the sidewalk project.

**Table 3  
Consolidated Plan Listing of Projects**

**Annual Action Plan Projects: FFY 3 - 3**

**Applicant's Name:** City of Farmington

**Priority Need:** Transitional Housing Facilities: Residential Treatment Center was identified as the highest priority transitional housing need within the agency survey results: this project will begin to address this need with the establishment of a residential recovery center.

**Project Title:** Transitional housing for chronic public inebriates in early recovery

**Project Description:**

This project has three components, operations support, project design, and construction of a facility. First, support will be provided to existing transitional shelter operations. Second, a new facility will be planned and designed. Third, construction of the facility will begin in year 4 or 5 of the City's Consolidated Plan. Substance abuse recovery and families with children will be priority special populations. The goals will be to complete reintegration into the community without returning to the high-risk environment of living on the street. Additional CDBG funding, such as Continuum of Care will be needed for the operations of the facility. The City and Applicant will actively pursue additional non-CDBG funding sources to compliment CDBG funds. The immediate goals of the project will be to support the current program in the City and to expand capacity.

**Location:**

A specific location has not been selected yet.

Objective Number E2, E6	Project ID 2006 - 3
HUD Matrix Code	CDBG Citation 570.208.a.2.i.A
Type of Recipient	CDBG National Objective Low-Moderate Income Clientele
Start Date 10/01/2006	Completion Date 09/30/2007
Performance Indicator	Annual Units Site selection/down payment/rehab
Local ID FFY 3 - 3	Units Upon Completion One 6-12 bed facility

**Funding Sources:**

CDBG	93,000
ESG	
HOME	
HOPWA	
Total Formula	
Prior Year Funds	
Assisted Housing	
PHA	
Other Funding	\$20,000, City land?
Total	\$93,000

The primary purpose of the project is to help:  the Homeless  Persons with HIV/AIDS  Persons with Disabilities

Benefiting Population - Homeless and recovering substance abuse population.

**Monitoring and Evaluation -** The City will comply with the state and federal regulations for acquisition, construction, and environmental assessments that pertain to CDBG funds expended for project land selection and purchase, for design, for construction and/or remodeling requirements of the transitional housing facility. Following the establishment of the facility, the City will track participation/utilization of this facility in coordination with Totah Behavioral Health Authority staff to ensure the facility is serving the needs of the homeless population recovering from substance abuse.

**Table 3  
Consolidated Plan Listing of Projects**

**Annual Action Plan Projects: FFY 3 - 4**

**Applicant's Name:** City of Farmington

**Priority Need:** Blight Removal was identified as a high priority need within the Consolidated Plan public survey.

**Project Title:** Blight removal and Environmental Hazards (work crew)

**Project Description:**

City work crews and contractors will remove perceived environmental hazards, junk, and trash within the downtown and low and moderate-income neighborhoods. Graffiti removal in targeted neighborhoods and safe recycling of refrigerators are two current projects.

**Location:**

Consolidated Plan targeted neighborhoods, downtown, and City wide for environmental clean up.

Objective Number F.12.2-4	Project ID 2006 - 4
HUD Matrix Code	CDBG Citation
Type of Recipient	CDBG National Objective Low-Moderate Income Clientele Central Business District
Start Date 10/01/2006	Completion Date 09/30/2007
Performance Indicator	Number of site cleanups.
Local ID FFY 3 - 4	

**Funding Sources:**

CDBG	\$25,000
ESG	
HOME	
HOPWA	
Total Formula	
Prior Year Funds	\$27,000
Assisted Housing	
PHA	
Other Funding	City salaries
Total	\$25,000

The primary purpose of the project is to help:  the Homeless  Persons with HIV/AIDS  Persons with Disabilities

Benefiting Population – Primarily Low and Moderate Income neighborhoods and the Down Town. The safe refrigerator-recycling program is offered City wide, but is encouraged in targeted neighborhoods to remove visual blight.

Monitoring and Evaluation – Number of site cleanups, and potential decline in future numbers of cleanups.

**Table 3  
Consolidated Plan Listing of Projects**

**Annual Action Plan Projects: FFY 3 - 5**

**Applicant's Name:** Northwest New Mexico Seniors

**Priority Need:** Elderly and Disabled Homemaking Services was identified as a priority need within the SJRMC sponsored elderly needs assessment

**Project Title:** Homemaker and Respite Services – Elderly and Disabled

**Project Description:**

The NW NM Seniors will implement this program that provides additional homemaker services to the frail elderly and disabled. Generally, the monies will be used to support two part-time year round workers in the provision of homemaker and respite services, an area that the elderly survey identified as a growing concern. At one time, the NWNM Seniors had a volunteer program that provided this service but expenses incurred by volunteers caused this program to be suspended. Homemaker services within this program may include home maintenance and cleaning, meal preparation and shopping errands. Respite services include temporary substitute support services for older persons homebound in order to provide brief periods of relief or rest for family members or other caregivers.

**Location:**

Community wide

Objective Number E7, E1	Project ID 2006 - 5
HUD Matrix Code	CDBG Citation 570.208.a.2.i.A
Type of Recipient	CDBG National Objective Low-Moderate Income Clientele
Start Date 10/01/2006	Completion Date 09/30/2007
Performance Indicator	Annual Units People served/Hours of service
Local ID FFY 3 - 5	Units Upon Completion

**Funding Sources:**

CDBG	\$195,000
ESG	
HOME	
HOPWA	
Total Formula	
Prior Year Funds	\$50,000
Assisted Housing	
PHA	
Other Funding	\$35,000 Land Est.
Total	\$280,000

The primary purpose of the project is to help:  the Homeless  Persons with HIV/AIDS  Persons with Disabilities

Benefiting Population - Meeting the homemaker needs of the elderly and respite care needs of families providing primary care  
for elderly family members.

Monitoring and Evaluation - The City shall ensure that homemaker and respite services are provided to the frail elderly and monitor the number of people served and the hours of service provided.

**Table 3  
Consolidated Plan Listing of Projects**

**Annual Action Plan Projects: FFY 3 - 6**

**Applicant's Name:** San Juan County Partnership

**Priority Need:** Affordable Housing – Emergency Rental Assistance was identified as an urgent need within the Housing Market Analysis and within the agency survey results.

**Project Title:** Tenant Based Rental Assistance (TBRA) Program

**Project Description:**

San Juan County Partnership estimates that with \$15,000 in CDBG funding 50% or \$7,500 would assist between 14 to 17 homeless families and individuals with first months rent over the course of one year. Affordable Housing would offer eviction prevention to prevent families for becoming homeless and estimates this at 32% of the budget or \$4,800, which will assist 9 to 11 households maintain their housing during the program year. Affordable Housing will also offer assistance for utilities such as gas and electric hook-ups. This may coincide with first month's rent for homeless persons to acquire housing. This would be 8% of the budget or \$1,200, which would assist between 6 to 9 families and single persons during the program year. Affordable Housing would use 10% of the budget for administration purposes, which would total \$1,500. It is estimated that with CDBG funding 30 to 34 families and single persons would acquire or maintain housing during the program year. Affordable Housing estimates that with funding from the CDBG grant and the MFA TBRA grant between 77 and 82 families and single persons will receive assistance and either acquire or maintain their home during the project year. AHA serves as the Continuum of Care provider in San Juan County and facilitates the housing assistance needs of various homeless and at-risk service providers and their clients in the community.

**Location:**

Community wide

Objective Number E3	Project ID 2006 - 6
HUD Matrix Code	CDBG Citation 570.208.a.2.i.A
Type of Recipient	CDBG National Objective Low-Moderate Income Clientele
Start Date 10/01/2006	Completion Date 09/30/2007
Performance Indicator	Annual Units 30-34 households
Local ID FFY 3 - 6	Units Upon Completion

**Funding Sources:**

CDBG	\$26,750
ESG	
HOME	
HOPWA	
Total Formula	
Prior Year Funds	\$25,000
Assisted Housing	
PHA	
Other Funding (MFA)	\$16,000
Total	\$42,750

The primary purpose of the project is to help:  the Homeless  Persons with HIV/AIDS  Persons with Disabilities

Benefiting Population – Low/Mod Clientele. The distribution of the population served by Affordable Housing is as follows: 74% Native American, .8% African American, .2% Pacific Islander, 25% White and Hispanic homeless persons. Homeless persons with mental illness, dependency issues, victims of domestic violence, persons with disabilities, and any other adult population that is homeless or at risk of being homeless.

Monitoring and Evaluation - City shall ensure consistency with MFA and HUD income guidelines. The City and AHA will ensure that rental prices will be at fair market housing rates. A maximum of three months of rental assistance will be provided per family.

**Table 3  
Consolidated Plan Listing of Projects**

**Annual Action Plan Projects: FFY 3 - 7**

**Applicant's Name:** City of Farmington

**Priority Need:** Home Buyer Education Program: Identified as a need in the public survey.

**Project Title:** Financial Literacy/Home Buyer Education Program

**Project Description:**

This education program will address financial options, bad credit, and how to obtain a home loan while avoiding predatory lending practices.

**Location:**

Classes will be held at the Farmington Civic Center and Public Library. Classes will be open to the public.

Objective Number C.1 & 3 D.1 and 4	Project ID 2006 - 7
HUD Matrix Code	CDBG Citation
Type of Recipient	CDBG National Objective Low-Moderate Income Clientele
Start Date 10/01/2006	Completion Date 09/30/2007
Performance Indicator	Annual Units
Local ID FFY 3 - 7	Number of Participants

**Funding Sources:**

CDBG	\$5,000
ESG	
HOME	
HOPWA	
Total Formula	
Prior Year Funds	\$11,000
Assisted Housing	
PHA	
Other Funding	
Total	\$5,000

The primary purpose of the project is to help:  the Homeless  Persons with HIV/AIDS  Persons with Disabilities  
 Benefiting Population – Classes will be open to the public.

Monitoring and Evaluation - Evaluation will be based upon number of participants who attend and receive certificates of completion.

**Table 3  
Consolidated Plan Listing of Projects**

**Annual Action Plan Projects: FFY 3 - 8**

**Applicant's Name:** San Juan College Family Resource Center

**Priority Need:** **Child Care Assistance:** Childcare was identified as and important issue to address in the public survey.

**Project Title:** Childcare Voucher Program

**Project Description:**

The City of Farmington staff shall coordinate with the San Juan College Family Resource Center Daycare Center to provide daycare assistance for fulltime students or employees of San Juan College who earn less than 80% of the median family income.

**Location:**

San Juan College

Objective Number E9.4	Project ID 2006 - 8
HUD Matrix Code	CDBG Citation
Type of Recipient	Low-Moderate Income Single Parent
Start Date 10/01/2006	Completion Date 09/30/2007
Performance Indicator Number of new Vouchers	Annual Units
Local ID FFY 3 - 8	Units Upon Completion

**Funding Sources:**

CDBG	\$20,000
ESG	
HOME	
HOPWA	
Total Formula	
Prior Year Funds	\$11,000
Assisted Housing	
PHA	
Other Funding	
Total	\$20,000

The primary purpose of the project is to help:  the Homeless  Persons with HIV/AIDS  Persons with Disabilities

Benefiting Population - Families with low to moderate income (less than 80% of MFI) who are full time students or employees of San Juan College

Monitoring and Evaluation – The number of families and children assisted. The City shall ensure that this program is consistent with Federal and City purchasing requirements.